

Message Text

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17-12

ACTION EUR-25

INFO OCT-01 EA-11 IO-15 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03

SS-15 USIA-15 ACDA-19 STR-08 CEA-02 AID-20 COME-00

EB-11 FRB-02 TRSE-00 XMB-07 OPIC-12 CIEP-02 LAB-06

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FM AMEMBASSY THE HAGUE

TO SECSTATE WASHDC 2114

INFO AMEMBASSY SAIGON

USMISSION EC BRUSSELS

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USMISSION OECD PARIS

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E.O. 11652: N/A

TAGS: EAID, EFIN, NL

SUBJECT: NETHERLANDS DEVELOPMENT AID BUDGET AND RELATED POLICY

REF: HAGUE 4327 (NOTAL) AND 1854 (NOTAL)

SUMMARY: FURTHER INFORMATION IS REPORTED TO SUPPLEMENT REFTEL
CONCERNING INDOCHINA ITEM IN 1974 PROPOSED BUDGET AND REDEFINITION
OF FUTURE GOALS IN TERMS OF NATIONAL INCOME RATHER THAN GNP.
END SUMMARY.

1. AS REPORTED REFTEL, 24 MILLION GUILDERS ARE INCLUDED IN PRO-
POSED 1974 AID BUDGET FOR INDOCHINA BESIDES SEPARATE 4 MILLION FOR
MEKONG COMMISSION (INCREASED FROM 1.8 MILLION UNDER 1973 BUDGET).
THIS IS IN ADDITION TO 16 MILLION FOR INDOCHINA IN 1973 BUDGET
WHICH IS STILL BEING HELD AWAITING DECISION HOW TO USE IT. TOTAL
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OF 40 MILLION FROM TWO BUDGETS IS 10 MILLION INCREASE OVER

2-YEAR AMOUNT PROMISED BY PREVIOUS GOVT. MFA STATEMENT ON 1974 BUDGET INDICATES THAT, WHILE USE OF THESE AMOUNTS FOR BILATERAL AID IS POSSIBLE, MULTILATERAL MANAGEMENT OF AID TO INDOCHINA IS PREFERRED.

2. WE INQUIRED OF WITTE, MFA DIRECTOR OF FINANCIAL-ECONOMIC DEVELOPMENT AID, ABOUT STATUS OF 1973 BUDGET AND GON THINKING CONCERNING USE OF ENTIRE AMOUNT. WITTE RESPONDED THAT MEKONG COMMISSION HAD NOT SEEMED IDEAL CHANNEL EVEN THOUGH GON PREFERS MULTILATERAL APPROACH AMONG BOTH DONORS AND RECIPIENTS. CIRCUMSTANCES (READ MILITARY ACTION) HAD DISCOURAGED BILATERAL ARRANGEMENTS WITH ANY OF FOUR COUNTRIES UNDER CONSIDERATION. NO MULTILATERAL APPROACH HAD YET TAKEN SHAPE. HENCE NO COMMITMENT YET UNDERTAKEN AGAINST INDOCHINA BUDGET ITEM. IDEAL SITUATION WOULD BE IF WORLD BANK PLUS ASIAN DEVELOPMENT BANK WOULD ORGANIZE CONSORTIUM FOR ALL FOUR RECIPIENT COUNTRIES. THIS MIGHT BE VARIED TO INCLUDE LESS THAN ALL FOUR RECIPIENTS, OR TO BE ORGANIZED BY ONE OF THE BANKS. ANOTHER ALTERNATIVE WOULD BE IGGI-TYPE ARRANGEMENT--ORGANIZED BY DONORS--BUT WITTE SAID GON COULD NOT UNDERTAKE ORGANIZATION OR CHAIRING OF SUCH GROUP.

3. WITTE RELATED THAT IBRD HAS INVITED PROSPECTIVE DONORS TO MEETING IN PARIS ON OCT 16 JUST BEFORE HIGH LEVEL DAC MEETING. WITTE WILL ATTEND FOR GON. MEETING DESCRIBED AS PRELIMINARY, FOR PURPOSE OF OBTAINING VIEWS FROM PARTICIPANTS ON HOW TO APPROACH INDOCHINA QUESTION. IT IS HOPED DISCUSSION WILL LEAD TO ORGANIZED RESPONSE TO INDOCHINA AID PROBLEM. WITTE INDICATES THAT GON MAY BE GUIDED BY OUTCOME OF THIS MEETING AND CONSIDERS IT MOST PROMISING STEP TOWARD ACTION BY GON AS WELL AS OTHER DONORS AT THIS TIME.

4. BUDGET PRESENTATION DEFINES MEDIUM TERM AID OBJECTIVE AS 1.5 PERCENT OF NET NATIONAL INCOME AT FACTOR COST TO BE DEVOTED TO TOTAL AID PROGRAM BY 1976. TOTAL AID PROGRAM IN THIS CONTEXT MEANS TOTAL DEVELOPMENT AID BUDGET, ACCORDING TO OUR MFA CONTACTS. IT DOES NOT INCLUDE COMMERCIAL INVESTMENTS OR NON-GOVT DEVELOPMENT PROJECTS. UNDER THIS DEFINITION, 1974 AID PROGRAM WILL COMMAND ESTIMATED 0.9 PERCENT OF NATIONAL INCOME, AS COMPARED TO 0.86 PERCENT IN 1972 AND 0.83 PERCENT IN 1973. ROUGHLY 90 PERCENT OF 1972-74 AID BUDGETS ARE CLASSIFIED BY GON AS OFF-LIMITED OFFICIAL USE

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ICIAL DEVELOPMENT AID (ODA), REMAINDER BEING LRGELY ADMINISTRATIVE COSTS. COMPARISON OF ODA BUDGETS WITH CURRENT GNP FIGURES REVEALS THAT 1974 ODA SHOULD AMOUNT TO 0.65 PERCENT OF GNP, AS COMPARED TO 0.64 PERCENT IN 1972 AND 0.59 PERCENT IN 1973. MFA INFORMS US THAT LONG-TERM OBJECTIVE OF 0.7 PERCENT IN 1975 IS EXPECTED TO BE ATTAINED OR SURPASSED. REASON FOR REDEFINING OBJECTIVE FOR 1976 IS THAT LABOR PARTY,

NOW IN GOVT, HAS HISTORICALLY PRESENTED DEVELOPMENT AID IN TERMS
OF NATIONAL INCOME RATHER THAN GNP.

5. PARAS 1 AND 4 ARE UNCLASSIFIED.
TANGUY

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